# Office of Policy and Management OPM20000

## **Permanent Full-Time Positions**

Fund	Actual FY 16	Actual FY 17	Governor Estimated FY 18	Original Appropriation FY 19	Governor Revised FY 19	Legislative FY 19	Difference Leg-Gov FY 19
General Fund	125	125	125	125	125	125	-
Insurance Fund	2	2	2	2	2	2	-

## **Budget Summary**

Account	Actual FY 16	Actual FY 17	Governor Estimated FY 18	Original Appropriation FY 19	Governor Revised FY 19	Legislative FY 19	Difference Leg-Gov FY 19
Personal Services	11,244,909	10,349,080	9,699,404	10,006,964	10,324,283	9,728,126	(596,157)
Other Expenses	1,482,071	1,076,636	1,043,180	1,098,084	1,043,180	1,043,180	-
Other Current Expenses	· · · ·						
Litigation Settlement Costs	1,177,151	345,024	-	-	-	-	-
Automated Budget System and							
Data Base Link	9,134	25,137	26,776	39,668	26,776	26,776	-
Justice Assistance Grants	732,653	858,401	818,828	910,489	819,440	819,440	-
Criminal Justice Information							
System	1,671,049	892,447	-	-	-	-	-
Project Longevity	940,000	799,423	573,750	850,000	573,750	573,750	-
Council of Governments	-	-	1,856,250	5,000,000	1,856,250	4,106,250	2,250,000
Other Than Payments to Local Go	overnments	I	. ,		. , - ]	. , -	
Tax Relief For Elderly Renters	26,287,142	25,021,326	24,394,720	25,020,226	21,955,248	25,020,226	3,064,978
Private Providers	-	-	-	-	-	31,037,000	31,037,000
Grant Payments to Local Govern	nents			1	1	, , ,	, ,
Reimbursement to Towns for							
Loss of Taxes on State Property	71,356,484	66,730,438	50,306,436	56,045,788	46,603,503	56,045,788	9,442,285
Reimbursements to Towns for	, ,					, ,	, ,
Private Tax-Exempt Property	122,919,655	114,950,767	98,377,557	105,889,432	95,131,701	105,889,432	10,757,731
Reimbursement Property Tax -							
Disability Exemption	400,000	374,065	364,713	374,065	364,713	364,713	-
Distressed Municipalities	5,549,101	4,884,698	-	-	-	-	-
Property Tax Relief Elderly							
Circuit Breaker	20,505,900	19,176,502	-	_	-	-	-
Property Tax Relief Elderly							
Freeze Program	94,757	64,853	65,000	65,000	50,026	65,000	14,974
Property Tax Relief for Veterans	2,896,990	2,777,546	2,708,107	2,777,546	2,708,107	2,708,107	-
Municipal Revenue Sharing	-	-	35,221,814	36,819,135	35,221,814	36,819,135	1,597,321
Municipal Transition	-	-	30,944,314	15,000,000	15,000,000	30,700,000	15,700,000
Municipal Stabilization Grant	-	-	55,481,355	37,753,335	30,082,076	37,753,335	7,671,259
Municipal Restructuring	-	-	27,300,000	28,000,000	27,300,000	27,300,000	-
Agency Total - General Fund	267,266,995	248,326,343	339,182,204	325,649,732	289,060,867	370,000,258	80,939,391
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Grants To Towns	61,687,907	58,076,610	57,649,850	49,942,796	49,692,232	49,942,796	250,564
Agency Total - Mashantucket							
Pequot and Mohegan Fund	61,687,907	58,076,610	57,649,850	49,942,796	49,692,232	49,942,796	250,564
Personal Services	294,370	295,305	312,818	313,882	313,882	313,882	
Other Expenses	5,355	5,797	6,012	6,012	6,012	6,012	-
Fringe Benefits	179,077	184,061	200,882	200,882	200,882	200,882	-
Agency Total - Insurance Fund	478,802	485,163	519,712	520,776	520,776	520,776	-

Account	Actual FY 16	Actual FY 17	Governor Estimated FY 18	Original Appropriation FY 19	Governor Revised FY 19	Legislative FY 19	Difference Leg-Gov FY 19		
Municipal Revenue Sharing	-	184,952,889	-	-	-	-	-		
Agency Total - Municipal									
<b>Revenue Sharing Fund</b>	-	184,952,889	-	-	-	-	-		
Total - Appropriated Funds	329,433,704	491,841,005	397,351,766	376,113,304	339,273,875	420,463,830	81,189,955		

Account	Governor Revised FY 19	Legislative FY 19	Difference from Governor
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## **Policy Revisions**

## Adjust Funding for Municipal Aid

Reimbursement to Towns for Loss of Taxes on State Property	(5,323,213)	-	5,323,213
Reimbursements to Towns for Private Tax-Exempt Property	(6,950,294)	-	6,950,294
Municipal Revenue Sharing	(1,597,321)	-	1,597,321
Municipal Stabilization Grant	(4,749,008)	-	4,749,008
Total - General Fund	(18,619,836)	-	18,619,836
Grants To Towns	(91,295)	-	91,295
Total - Mashantucket Pequot and Mohegan Fund	(91,295)	-	91,295

#### Background

State Property PILOT: This program provides a payment in lieu of local property taxes (PILOT) for property owned and used by the State of Connecticut. The payment is equal to a percentage of the amount of taxes that would be paid if the property were not exempt from taxation. Payment percentages are generally 1) 100% for property used for prisons, 2) 65% for Connecticut Valley Hospital, and 3) 45% for most other state property. Payments are reduced during years when appropriations are insufficient to fully fund the program.

College & Hospital PILOT: This program provides a payment in lieu of local property taxes (PILOT) for property owned and used by the private colleges and hospitals. The payment is equal to 77% of the amount of taxes that would be paid if the property were not exempt from taxation. Payments are reduced during years when appropriations are insufficient to fully fund the program.

Pequot: The Mashantucket Pequot/Mohegan Fund annually distributes a grant to each of the state's 169 municipalities. The distribution is based on numerous factors including, but not limited to, the value of state-owned property, private college and general hospitals, population, equalized net grand list, and per capita income

Municipal Revenue Sharing: This grant is a supplemental PILOT payment to the five towns with the highest percentage of tax exempt property in the state (Bridgeport, Hartford, New Haven, Mansfield and Waterbury).

Municipal Stabilization: This grant was established during the FY 18 and FY 19 biennial budget to mitigate the impact to towns of reductions in other types of state aid.

## Governor

Reduce various municipal aid accounts by a total of \$18,619,836 in the General Fund and \$91,295 in the Pequot Fund in FY 19. This reflects the elimination of increased funding from these accounts to any town between FY 18 and FY 19.

## Legislative

Do not eliminate funding increases to towns between FY 18 and FY 19.

## **Reduce Municipal Aid to Wealthy Communities**

Reimbursement to Towns for Loss of Taxes on State Property	(2,829,163)	-	2,829,163
Reimbursements to Towns for Private Tax-Exempt Property	(1,284,936)	-	1,284,936
Municipal Stabilization Grant	(1,499,652)	-	1,499,652
Total - General Fund	(5,613,751)	-	5,613,751
Grants To Towns	(159,269)	-	159,269
Total - Mashantucket Pequot and Mohegan Fund	(159,269)	-	159,269

#### Background

See account descriptions above for background on effected grants.

Account	Governor Revised FY 19	Legislative FY 19	Difference from Governor
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#### Governor

Reduce funding for various municipal aid accounts by \$5,613,751 in the General Fund and \$159,269 in the Pequot Fund in FY 19 to reflect the elimination of funding from these accounts to 33 municipalities with adjusted equalized net grand lists per capita of more than \$200,000, based on FY 16 data.

### Legislative

Do not reduce funding for various municipal aid accounts for wealthy communities in FY 19.

## **Adjust Funding for Car Tax Grants**

Municipal Transition	-	15,700,000	15,700,000
Total - General Fund	-	15,700,000	15,700,000

#### Background

The Municipal Transition Grant provides grants to municipalities that lose revenue as a result of the motor vehicle mill rate cap. PA 17-2, the FY 18 and FY 19 budget, provided grants sufficient to reimburse municipalities for the revenue loss resulting from the motor vehicle mill rate cap, based on their FY 15 mill rates.

#### Legislative

Provide funding of \$15,700,000 to reimburse municipalities for the revenue loss resulting from the motor vehicle mill rate cap, based on their current mill rates.

## **Provide Funding for Private Providers**

Private Providers	-	31,037,000	31,037,000
Total - General Fund	-	31,037,000	31,037,000

## Legislative

Provide funding of \$31,037,000 for the Office of Policy and Management to allocate to private providers of human services agencies as follows: (1) \$9.5 million to provide a 1% cost-of-living adjustment (COLA) to employees who provide state-administered human services in the Departments of Correction, Housing, Public Health, Social Services, Children and Families, Rehabilitation Services and Mental Health and Addiction Services, the Office of Early Childhood and the Judicial Department, and (2) \$21,537,000 to increase wages of certain employees who provide services to consumers of the Department of Developmental Services by increasing the minimum wage paid to employees to not less than \$14.75 per hour and providing a wage increase of up to 5% to employees earning not less than \$14.76 and not more than \$30.00 per hour, effective January 1, 2019.

## Adjust Funding for Elderly Renters' Relief

Tax Relief For Elderly Renters	(2,439,472)	-	2,439,472
Total - General Fund	(2,439,472)	-	2,439,472

#### Background

State law provides a reimbursement program for Connecticut renters who are elderly or totally disabled, and whose incomes do not exceed certain limits. Persons renting an apartment or room, or living in cooperative housing or a mobile home may be eligible for this program. Renters' rebates can be up to \$900 for married couples and \$700 for single persons. The renters' rebate amount is based on a graduated income scale and the amount of rent and utility payments (excluding telephone) made in the calendar year prior to the year in which the renter applies.

#### Governor

Reduce funding by \$2,439,472 in FY 19 to achieve savings.

Legislative

Do not reduce funding in FY 19 for the Renters' Rebate program.

## Adjust Funding for Councils of Government

Council of Governments	(2,250,000)	-	2,250,000
Total - General Fund	(2,250,000)	-	2,250,000

#### Background

This account provides grants-in-aid to the nine regional Councils of Government (COG). The distribution of funding is determined by the Office of Policy and Management. The FY 18 appropriation provides each COG with a base grant of \$100,000, with each COG receiving an additional grant of \$0.27 per person.

Account	Governor Revised FY 19	Legislative FY 19	Difference from Governor	
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#### Governor

Reduce funding by \$2,250,000 to reflect grant funding at FY 18 expenditure levels.

#### Legislative

Do not reduce funding in FY 19 for regional Councils of Government.

## Annualize FY 18 Budgeted Lapses

Personal Services	(22,026)	(22,026)	-
Other Expenses	(54,904)	(54,904)	-
Automated Budget System and Data Base Link	(12,892)	(12,892)	-
Justice Assistance Grants	(91,049)	(91,049)	-
Project Longevity	(276,250)	(276,250)	-
Council of Governments	(893,750)	(893,750)	-
Tax Relief For Elderly Renters	(625,506)	-	625,506
Reimbursement to Towns for Loss of Taxes on State Property	(1,289,909)	-	1,289,909
Reimbursements to Towns for Private Tax-Exempt Property	(2,522,501)	-	2,522,501
Reimbursement Property Tax - Disability Exemption	(9,352)	(9,352)	-
Property Tax Relief for Veterans	(69,439)	(69,439)	-
Municipal Stabilization Grant	(1,422,599)	-	1,422,599
Municipal Restructuring	(700,000)	(700,000)	-
Total - General Fund	(7,990,177)	(2,129,662)	5,860,515

#### Background

The Governor's revised FY 19 budget allocates \$217.2 million in non-SEBAC lapses to various agencies.

#### Governor

Reduce funding by \$7,990,177 to reflect this agency's portion of the non-SEBAC lapses.

#### Legislative

Do not annualize FY 18 holdbacks of \$5,860,515 to the following accounts: 1) Elderly Renters' Rebate, 2) State Property PILOT, 3) College & Hospital PILOT, and 4) Municipal Stabilization Grant. Reduce funding by \$2,129,662 to reflect this agency's portion of the non-SEBAC lapses.

## **Rollout SEBAC Attrition Savings to Agencies**

Personal Services	(256,812)	(256,812)	-
Total - General Fund	(256,812)	(256,812)	-

#### Background

The FY 18 - FY 19 biennial budget assumed various savings as a result of 2017 SEBAC agreement. One of the components of the SEBAC Labor Management lapse in the biennial budget was attrition. Attrition savings are achieved by agencies actively managing the normal employee turnover in an agency. The Governor's revised FY 19 budget allocates \$75.1 million to various agencies to achieve savings related to attrition.

#### Governor

Reduce Personal Services by \$256,812 to reflect this agency's portion of the attrition savings.

#### Legislative

Same as Governor

## **Adjust Funding for Various Initiatives**

Personal Services	596,157	-	(596,157)
Total - General Fund	596,157	-	(596,157)

#### Background

Several recently established initiatives require Office of Policy and Management to implement, or provide staffing for those initiatives. These initiatives include 1) the Municipal Accountability Review Board, 2) a stress test analysis of the teachers' retirement system, 3) the development of a report concerning child recidivism rates, 4) staffing for the Transportation Advisory Council, 5) development of a data sharing program for executive agencies, 6) the creation of a pilot program to test fully autonomous vehicles, and 7) staffing for the Personal Care Attendant Workforce Council.

Account	Governor Revised FY 19	Legislative FY 19	Difference from Governor
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#### Governor

Provide funding of \$596,157 in FY 19 to fill nine vacancies to provide staffing for a variety of initiatives.

#### Legislative

Do not provide funding in FY 19 to staff unfunded vacancies for various initiatives.

## **Current Services**

## Adjust Funding for Elderly Tax Freeze

Property Tax Relief Elderly Freeze Program	(14,974)	-	14,974
Total - General Fund	(14,974)	-	14,974

#### Background

The Freeze Tax Relief Program was established with the 1967 Grand List program year. Elderly and disabled persons who applied and qualified for tax relief had their property tax frozen at that year's net benefit level. No new applicants have been allowed since the 1978 program year.

#### Governor

Reduce by \$14,974 in FY 19 to reflect program funding at FY 18 expenditure levels.

#### Legislative

Do not reduce FY 19 funding for Elderly Tax Freeze program.

Budget Components	Governor Revised FY 19	Legislative FY 19	Difference from Governor
Original Appropriation - GF	325,649,732	325,649,732	-
Policy Revisions	(36,573,891)	44,350,526	80,924,417
Current Services	(14,974)	-	14,974
Total Recommended - GF	289,060,867	370,000,258	80,939,391
Original Appropriation - MF	49,942,796	49,942,796	-
Policy Revisions	(250,564)	-	250,564
Total Recommended - MF	49,692,232	49,942,796	250,564
Original Appropriation - IF	520,776	520,776	-
Total Recommended - IF	520,776	520,776	-

## Totals

Positions	Governor Revised FY 19	Legislative FY 19	Difference from Governor
Original Appropriation - GF	125	125	-
Total Recommended - GF	125	125	-
Original Appropriation - IF	2	2	-
Total Recommended - IF	2	2	-